1 H. B. 2742

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3 (By Delegates Overington, Sobonya, Raines, Householder, Frich, Ellington, Butler, Kump and Smith R.) 5

6 [Introduced February 26, 2013; referred to the

7 Committee on the Judiciary then Finance.]

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10 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, designated \$1-2-2a, relating to 11 12 requiring that the Redistricting Office of the Joint Committee 13 on Government and Finance plan and propose congressional and legislative districts; providing specific criteria that the 14 15 redistricting office must observe in proposing district 16 mappings; requiring the redistricting office to advertise a 17 proposed draft map of districts to the public; requiring the 18 redistricting office to recommend redistricting plan to the 19 Legislature; requiring the full Legislature to vote on plan 20 ratification; providing for subsequent submissions of plans 21 and vote by Legislature; requiring that commission certify to 22 the Secretary of State that its final proposal for district 23 boundaries is in accordance with constitutional and legal 24 requirements; and prohibiting certain persons from influencing 25 or attempting to influence district mapping proposals of the

- 1 redistricting office.
- 2 Be it enacted by the Legislature of West Virginia:
- 3 That the Code of West Virginia, 1931, as amended, be amended
- 4 by adding thereto a new section, designated \$1-2-2a, to read as
- 5 follows:
- 6 ARTICLE 2. APPORTIONMENT OF REPRESENTATION.
- 7 §1-2-2a. Redistricting Office of Joint Committee on Government and
- 8 Finance to study and propose fair, balanced and
- 9 rational plan to redistrict.
- 10 (a) Preparation for redistricting. -- The Redistricting Office
- 11 of the Joint Committee on Government and Finance shall acquire
- 12 appropriate information, review and evaluate available facilities,
- 13 and develop programs and procedures in preparation for drawing
- 14 congressional and legislative redistricting plans on the basis of
- 15 each federal census. Funds shall be expended for the purchase or
- 16 lease of equipment and materials only with prior approval of the
- 17 Joint Committee on Government and Finance.
- 18 (b) By December 31 of each year ending in zero, the
- 19 Redistricting Office of the Joint Committee on Government and
- 20 Finance shall obtain from the United States Bureau of the Census
- 21 information regarding geographic and political units in this state
- 22 for which federal census population data has been gathered and will
- 23 be tabulated. The Redistricting Office of the Joint Committee on

- 1 Government and Finance shall use the data so obtained to:
- 2 (1) Prepare necessary descriptions of geographic and political
- 3 units for which census data will be reported, and which are
- 4 suitable for use as components of legislative districts; and
- 5 (2) Prepare maps of counties, cities and other geographic
- 6 units within the state, which may be used to illustrate the
- 7 locations of legislative district boundaries proposed in plans
- 8 drawn in accordance with this section.
- 9 (c) As soon as possible after January 1 of each year ending in
- 10 one, the Redistricting Office of the Joint Committee on Government
- 11 and Finance shall obtain from the United States Bureau of the
- 12 Census the population data needed for legislative districting which
- 13 the Census Bureau is required to provide this state under the
- 14 United States Census 2000 Public Law 94-171 and will use that data
- 15 to assign a population figure based upon certified federal census
- 16 data to each geographic or political unit described pursuant to the
- 17 provisions of this subsection. Upon completing that task, the
- 18 Redistricting Office of the Joint Committee on Government and
- 19 Finance shall begin the preparation of congressional and
- 20 legislative districting plans as required by this section.
- 21 (d) Timetable for preparation of plan. --
- 22 (1) Not later than April 1 of each year ending in one, the
- 23 Redistricting Office of the Joint Committee on Government and
- 24 Finance shall deliver to the Clerk of the Senate and the Clerk of

1 the House of Delegates identical bills embodying a plan of 2 legislative and congressional districting prepared in accordance 3 with this section. It is the intent of this section that the 4 Legislature shall bring the bill to a vote in either the Senate or 5 the House of Delegates expeditiously, but not less than three 6 months after the report of the Redistricting Office of the Joint Committee on Government and Finance required by this section is 8 received and made available to the members of the Legislature, 9 under a procedure or rule permitting no amendments except those of 10 a purely corrective nature. It is further the intent of this 11 section that if the bill is approved by the first house in which it 12 is considered, it shall expeditiously be brought to a vote in the 13 second house under a similar procedure or rule. 14 (2) If the bill embodying the plan submitted by the Redistricting Office of the Joint Committee on Government and 16 Finance fails to be approved by a constitutional majority in either the Senate or the House of Delegates, the Clerk of the Senate or 18 the Clerk of the House, as the case may be, shall at once transmit 19 to the Redistricting Office of the Joint Committee on Government 20 and Finance information which the Senate or House may direct 21 regarding reasons why the plan was not approved. The Redistricting 22 Office of the Joint Committee on Government and Finance shall 23 prepare a bill embodying a second plan of legislative and 24 congressional districting prepared in accordance with this section,

1 and taking into account the reasons cited by the Senate or House of 2 Delegates for its failure to approve the plan insofar as it is 3 possible to do so within the requirements of this section. If a 4 second plan is required under this section, the bill embodying it 5 shall be delivered to the Clerk of the Senate and the Clerk of the 6 House of Delegates not later than two months after the date of the vote by which the Senate or the House of Delegates fails to approve 8 the bill first submitted. It is the intent of this section that, 9 if it is necessary to submit a bill under this section, the bill be 10 brought to a vote not less than two months after the bill is 11 printed and made available to the members of the Legislature, in 12 the same manner as prescribed for the first bill required under 13 this section. 14 (3) If the bill embodying the plan submitted by the Redistricting Office of the Joint Committee on Government and 16 Finance under subdivision (2) of this section fails to be approved by a constitutional majority in either the Senate or the House of 18 Delegates, the same procedure as prescribed by subdivision (2) 19 shall be followed. If a third plan is required under this section, 20 the bill embodying it shall be delivered to the Clerk of the Senate 21 and the Clerk of the House of Delegates not later than two months 22 after the date of the vote by which the Senate or the House of 23 Delegates fails to approve the bill submitted under subdivision 24 (2), but before the beginning of the next regular session of the

- 1 Legislature. It is the intent of this section that, if it is
- 2 necessary to submit a bill under this subsection, the bill be
- 3 brought to a vote within the same time period after its delivery to
- 4 the Clerk of the Senate and the Clerk of the House of Delegates as
- 5 is prescribed for the bill submitted under subdivision (2), but
- 6 shall be subject to amendment in the same manner as other bills.
- 7 (4) Notwithstanding any other provision of this section:
- 8 (A) If population data from the federal census which is
- 9 sufficient to permit preparation of a congressional districting
- 10 plan complying with article one, section four of the Constitution
- 11 of West Virginia becomes available at an earlier time than the
- 12 population data needed to permit preparation of a legislative
- 13 districting plan in accordance with this section, the Redistricting
- 14 Office of the Joint Committee on Government and Finance shall so
- 15 inform the presiding officers of the Senate and House of Delegates.
- 16 If the presiding officers so direct, the Redistricting Office of
- 17 the Joint Committee on Government and Finance shall prepare a
- 18 separate bill establishing congressional districts and submit it
- 19 separately from the bill establishing legislative districts. It is
- 20 the intent of this section that the Legislature shall proceed to
- 21 consider the congressional districting bill in substantially the
- 22 manner prescribed by this section.
- 23 (B) If the population data for legislative districting which
- 24 the United States Census Bureau is required to provide this state

- 1 under United States Census 2000 Public Law 94-171 is not available
- 2 to the Redistricting Office of the Joint Committee on Government
- 3 and Finance on or before February 1 of the year ending in one, the
- 4 dates set forth in this section shall be extended by a number of
- 5 days equal to the number of days after February 1 of the year
- 6 ending in one that the federal census population data for
- 7 <u>legislative districting becomes available.</u>
- 8 <u>(e) The Redistricting Office of the Joint Committee on</u>
- 9 Government and Finance shall plan and propose congressional and
- 10 <u>legislative districts</u>. The commencement of the proposed mapping
- 11 process for both the congressional and legislative districts shall
- 12 be the creation of districts of equal population in a grid-like
- 13 pattern across the state. Adjustments to the grid shall then be
- 14 <u>made</u> as necessary to accommodate the goals as set forth below:
- 15 (1) Districts shall comply with the United States Constitution
- 16 and the United States Voting Rights Act;
- 17 (2) Congressional districts shall have equal population to the
- 18 extent practicable, and state legislative districts shall have
- 19 equal population to the extent practicable;
- 20 (3) Districts shall be geographically compact and contiguous
- 21 to the extent practicable;
- 22 (4) District boundaries shall respect communities of interest
- 23 to the extent practicable;
- 24 (5) To the extent practicable, district lines shall use

- 1 visible geographic features, city, town and county boundaries, and
- 2 undivided census tracts; and
- 3 (6) A district may not be drawn for the purpose of favoring a
- 4 political party, incumbent Legislator or member of Congress, or
- 5 other person or group, or for the purpose of augmenting or diluting
- 6 the voting strength of a language or racial minority group. In
- 7 establishing districts, no use may be made of any of the following
- 8 data:
- 9 (A) Address of incumbent Legislators or members of Congress;
- 10 (B) Political affiliations of registered voters;
- 11 (C) Previous election results; and
- 12 (D) Demographic information, other than population head
- 13 counts, except as required by the Constitution and laws of the
- 14 <u>United States.</u>
- (f) Party registration and voting history data shall be
- 16 excluded from the mapping process. The places of residence of
- 17 incumbents or candidates shall not be identified or considered.
- 18 (g) The Redistricting Office of the Joint Committee on
- 19 Government and Finance shall advertise a proposed draft map of
- 20 congressional districts and a proposed draft map of legislative
- 21 districts to the public for comment, which comment shall be taken
- 22 for at least thirty days. Any member of either body of the
- 23 Legislature may, within this period, make inquiry of the
- 24 <u>independent redistricting commission concerning its methodology or</u>

- 1 proposed redistrict mapping, which inquiry shall be fully addressed
- 2 by the independent redistricting commission. The independent
- 3 redistricting commission shall then make and publish its final
- 4 proposal for district boundaries and recommend the plan to the
- 5 Legislature, which shall vote as a full body upon it.
- 6 (h) The provisions regarding this section are self-executing.
- 7 The independent redistricting commission shall certify to the
- 8 Secretary of State that its final proposal for district boundaries
- 9 of congressional and legislative districts are in accordance with
- 10 those constitutional and legal requirements and considerations as
- 11 provided in this section.
- 12 (i) An elected or appointed office holder, lobbyist, official
- 13 of a political party, or other person affiliated with an elected or
- 14 appointed office holder, lobbyist or official of a political party,
- 15 may not influence or attempt to influence the district-mapping
- 16 proposals of the Redistricting Office of the Joint Committee on
- 17 Government and Finance.
- 18 (j) The Redistricting Office of the Joint Committee on
- 19 Government and Finance may not meet or incur expenses after the
- 20 proposed redistricting plan is completed, except if litigation or
- 21 government approval of the plan is pending, or to revise districts
- 22 if required by court decisions or if the number of congressional or
- 23 legislative districts is changed.

NOTE: The purpose of this bill is to provide for the Redistricting Office of the Joint Committee on Government and Finance to propose redistricting plans during census years. The main task of the Redistricting Office is to propose a plan to the Legislature which is based on constitutional and legal requirements and considerations. The bill provides specific criteria that the redistricting office must observe in proposing district mappings. The bill requires the redistricting office to advertise a proposed draft map of districts to the public. The bill requires the redistricting office to recommend redistricting plan to the Legislature. The bill requires the full Legislature to vote on plan ratification. The bill provides for subsequent submissions of plans and vote by Legislature. The bill requires that the commission certify to the Secretary of State that its final proposal for district boundaries is in accordance with constitutional and legal requirements. The bill prohibits certain persons from influencing or attempting to influence district mapping proposals of the redistricting office.

This section is new; therefore, it has been completely underscored.